1 2 3 4 5 6 UNITED STATES DISTRICT COURT 7 WESTERN DISTRICT OF WASHINGTON 8 AT SEATTLE 9 WILD FISH CONSERVANCY, Case No. 2:20-cv-00417-RAJ-MLP 10 Plaintiff, 11 [PROPOSED] ORDER GRANTING PLAINTIFF'S MOTION FOR v. 12 SUMMARY JUDGMENT BARRY THOM, in his official capacity as 13 Regional Administrator for the National 14 Marine Fisheries Service, et al., 15 Defendants, 16 and 17 ALASKA TROLLERS ASSOCIATION, 18 and STATE OF ALASKA, 19 Defendant-Intervenors. 20 21 22 **BEFORE THE COURT** is Plaintiff Wild Fish Conservancy's Motion for Summary 23 Judgment, Dkt. No. 91. 24 Plaintiff Wild Fish Conservancy ("Conservancy") moves for summary judgment under 25 Federal Rule of Civil Procedure 56 and requests that the Court: 26 Determine that the National Marine Fisheries Service's ("NMFS") biological 1. 27 opinion for salmon fisheries in Southeast Alaska ("2019 SEAK BiOp") is arbitrary, capricious, 28 an abuse of discretion, and/or not in accordance with law; 29

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- 2. Determine that NMFS is violating section 7(a)(2) of the Endangered Species Act ("ESA") by failing to ensure that its actions identified in the 2019 SEAK BiOp are not likely to jeopardize ESA-listed species or adversely modify their critical habitat;
- 3. Determine that NMFS violated the National Environmental Policy Act ("NEPA") by issuing and adopting the 2019 SEAK BiOp without any NEPA processes;
 - 4. Vacate the 2019 SEAK BiOp; and
- 5. Enjoin NMFS's implementation of increased hatchery production identified in the 2019 SEAK BiOp until NMFS complies with the ESA and NEPA.

The Court **FINDS** as follows:

- 1. The 2019 SEAK BiOp is arbitrary, capricious, an abuse of discretion, and/or not in accordance with law for the following reasons:
 - a. NMFS's "no jeopardy" opinions rely on uncertain mitigation measures;
- b. NMFS fails to draw a rational connection between the facts found and the no jeopardy opinions reached for Southern Residents;
- c. NMFS assumes the supposed benefits of the prey increase program in its jeopardy assessment for Southern Residents, but fails to evaluate whether the prey increase program will jeopardize threatened salmonids; and
- d. the incidental take statement fails to adequately limit take of Southern Resident Killer Whales;
- 2. NMFS is in violation of section 7(a)(2) of the ESA by failing to ensure that its actions identified in the 2019 SEAK BiOp are not likely to jeopardize ESA-listed species or adversely modify their critical habitat;
 - 3. NMFS violated NEPA for the following reasons:
- a. NMFS failed to prepare an environmental impact statement ("EIS) or an environmental assessment ("EA") and a finding of no significant impact ("FONSI"), or provide any other NEPA procedures, for its issuance of the incidental take statement included in the 2019 SEAK BiOp authorizing take associated with Southeast Alaska salmon fisheries conducted under

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the 2019 Pacific Salmon Treaty; and

- b. NMFS failed to prepare an EIS or an EA and a FONSI, or provide any other NEPA procedures, for its adoption and implementation of the prey increase program included in the 2019 SEAK BiOp;
- 4. The deficiencies in the 2019 SEAK BiOp are serious violations of the law and NMFS cannot show that the disruptive consequences of vacating the 2019 SEAK BiOp outweigh the seriousness of those violations and the harm to ESA-listed species and the environment;
- 5. The Conservancy has demonstrated that, absent an injunction of the prey increase program, irreparable injury under the ESA and NEPA will occur for which there is no other adequate remedy at law; and
- 6. The balance of harms and the public interests support an injunction under NEPA because of the potential environmental impacts and because NMFS's decisions are not supported with an adequate record.

Accordingly, the Court hereby **GRANTS** Plaintiff's motion for summary judgment and **ORDERS** as follows:

- The 2019 SEAK BiOp is arbitrary, capricious, an abuse of discretion, and/or not 1. in accordance with law;
- 2. NMFS is in violation of section 7(a)(2) of the ESA by failing to ensure that its actions identified in the 2019 SEAK BiOp are not likely to jeopardize ESA-listed species or adversely modify their critical habitat;
- 3. NMFS violated NEPA by issuing the incidental take statement included in the 2019 SEAK BiOp authorizing take associated with Southeast Alaska salmon fisheries conducted under the 2019 Pacific Salmon Treaty without preparing an EIS or an EA and a FONSI and without providing any other NEPA process;
- 4. NMFS violated NEPA by adopting and implementing the prey increase program included in the 2019 SEAK BiOp without preparing an EIS or an EA and a FONSI and without providing any other NEPA process;

1	5. The 2019 SEAK BiOp, including the incidental take statement, are hereby	
2	vacated; and	
3	6. NMFS's implementation of the prey increase program identified in the 2019	
4	SEAK BiOp is hereby enjoined until NMFS completes a comprehensive biological opinion	
5	under section 7(a)(2) of the ESA and completes NEPA procedures, including either an EIS or an	
6	EA and a FONSI, on the prey increase program.	
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8	DATED this day of	, 2021.
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12		The Honorable Michelle L. Peterson
13		United States Magistrate Judge
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15	Presented by:	
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